

Message Text

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APPROVED BY THE SECRETARY

AF:WESCHAUFLE

S/S-O:LRMACFARLANE

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FM SECSTATE WASHDC
TO AMEMBASSY DAR ES SALAAM IMMEDIATE

S E C R E T STATE 190368

NODIS
FOR THE AMBASSADOR

E.O. 11652: GDS

TAGS: PFOR, PINR, UNSC, ZA, SF

SUBJECT: ZAMBIAN COMPLAINT IN THE SECURITY COUNCIL AGAINST
SOUTH AFRICA

1. YOU SHOULD PASS THE FOLLOWING MESSAGE TO PRESIDENT
NYERERE FROM SECRETARY KISSINGER AS SOON AS POSSIBLE.
2. I FOLLOWED WITH GREAT INTEREST AND APPRECIATED THE
ROLE WHICH TANZANIA PLAYED DURING THE RECENT SECURITY
COUNCIL DEBATE ON THE SOUTH AFRICAN INCURSION INTO ZAMBIA.
FOR THIS REASON AND BECAUSE OF OUR MUTUAL INTERESTS IN

SOUTHERN AFRICA, I WANT THE PRESIDENT TO UNDERSTAND THAT
THE UNITED STATES' DECISION TO ABSTAIN FROM VOTING FOR THE
FINAL RESOLUTION CONDEMNING THE SOUTH AFRICAN INCURSION
IN ZAMBIA WAS TAKEN SO AS NOT TO JEOPARDIZE ONGOING
DIPLOMATIC EFFORTS.

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3. I ALSO HOPE PRESIDENT NYERERE WILL APPRECIATE HOW

DEEPLY THE UNITED STATES SYMPATHIZES WITH ZAMBIA'S PREDICAMENT AND REASONS FOR GOING TO THE UNITED NATIONS AND WE FULLY APPRECIATE WHY TANZANIA HAS SUPPORTED ITS NEIGHBOR IN THIS MATTER. THE REPEATED INCURSIONS INTO ZAMBIA ARE A SOURCE OF GREAT CONCERN TO THE UNITED STATES. OUR VIEWS ON

THESE INCURSIONS AND PARTICULARLY THE MOST RECENT ONE HAVE BEEN MADE CLEAR TO THE SOUTH AFRICAN GOVERNMENT. ZAMBIA'S SOVEREIGNTY MUST BE PRESERVED AND THE SAFETY OF ALL THOSE LIVING IN ZAMBIA ASSURED.

4. WE ALSO BELIEVE NAMIBIA MUST CEASE BEING A CAUSE FOR CONFRONTATION. OUR POSITION ON SOUTH AFRICA'S OCCUPATION OF NAMIBIA HAS BEEN REPEATED OFTEN AND IS ON THE RECORD IN THE UNITED NATIONS. AS PRESIDENT NYERERE KNOWS, WE ARE EXERTING EVERY EFFORT TOWARDS AN END TO SOUTH AFRICA'S OCCUPATION. WE BELIEVE THAT A SETTLEMENT TO THE NAMIBIAN PROBLEM WILL REMOVE THE CAUSES FOR STRIFE ALONG NAMIBIA'S BORDERS AND THEREBY END THE TRAGIC AND UNNECESSARY LOSS OF LIFE THERE.

5. IN THE UNITED NATIONS, WE MADE EVERY EFFORT TO COOPERATE IN PREPARING A RESOLUTION WHICH WOULD NOT JEOPARDIZE OUR DIPLOMATIC EFFORTS WITH SOUTH AFRICA. WE WERE EVEN PREPARED TO JOIN A CONSENSUS IN FAVOR OF THE RESOLUTION FINALLY ADOPTED, EVEN THOUGH WE HAD DIFFICULTY WITH THE TONE OF THE RESOLUTION, THE CHARACTERIZATIONS OF SOUTH AFRICA, AND THE FACT THAT NO ENCOURAGEMENT WAS GIVEN TO CURRENT DIPLOMATIC EFFORTS. THE DECISION TO SEEK A RECORDED VOTE LEFT US NO CHOICE BUT TO ABSTAIN.

6. IN ABSTAINING THE UNITED STATES DOES NOT MEAN TO IMPLY THAT IT CONDONES THIS OR ANY OTHER INCURSIONS IN ANY MANNER. WE DO BELIEVE THAT IF THE UNITED STATES IS TO BE SEEN BY ALL PARTIES IN THE NAMIBIAN AND RHODESIAN ISSUES AS AN EFFECTIVE INTERMEDIARY, THE UNITED STATES CANNOT JOIN IN A RESOLUTION WHICH SO HARSHLY DESCRIBES A KEY PARTY TO THE NEGOTIATIONS.

7. I HOPE THAT PRESIDENT NYERERE WILL ACCEPT OUR ABSTENTION.

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TION ON THE GROUNDS THAT IT WAS DONE IN ORDER TO PROTECT THE PRESENT DELICATE NEGOTIATIONS WHICH IN MY JUDGMENT MAY BE ENTERING A DECISIVE PHASE. WE INTEND TO PROCEED VIGOROUSLY ON OUR PRESENT COURSE AND WILL SPARE NO EFFORT IN ACHIEVING A SOLUTION.

KISSINGER

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